The a-b-c’s of Parliamentary Procedure

National Association of Parliamentarians
213 South Main Street
Independence, MO 64050-3850
Telephone: 816.833.3892
Fax: 816.833.3893
E-Mail: hq@nap2.org
www.parliamentarians.org
Toll Free: 888.627.2929
WHAT IS PARLIAMENTARY PROCEDURE?

It's a set of rules for conducting business at meetings and public gatherings.

WHY IS PARLIAMENTARY PROCEDURE IMPORTANT?

Because it allows everyone to be heard and to make decisions without confusion.

PARLIAMENTARY PROCEDURE HAS A LONG HISTORY

IT ORIGINATED in the early English Parliaments.

IT CAME TO AMERICA with the first European settlers.

IT BECAME UNIFORM in 1876, when Henry M. Robert published his manual on Parliamentary Law.

Today, Robert's Rules of Order Newly Revised, 10th Edition, is the basic handbook of operation for many clubs, organizations and other groups.

PARLIAMENTARY PROCEDURE MEANS:

- Democratic Rule
- Flexibility
- Protection of Rights
- A Fair Hearing for Everyone

It can be adapted to fit the needs of any organization.

So, it's important for everyone to know these basic rules!

Note: A glossary and index are on page 14.
A FIXED AGENDA,
or order of business, is generally followed by organizations using parliamentary procedure. Here's a typical example:

1. CALL TO ORDER
   If a quorum* is present, the chair (the person conducting the meeting) says, "The meeting will come to order."

2. MINUTES
   The secretary reads a record of the previous meeting.

3. OFFICERS' REPORTS
   Officers and standing (permanent) committees may report on their activities. Some only report at annual meetings.

4. REPORTS OF SPECIAL COMMITTEES
   Special (temporary) committees report on the tasks for which they were created.

5. SPECIAL ORDERS
   This is important business previously designated for consideration at this meeting.

6. UNFINISHED BUSINESS
   This is business that has come over from the previous meeting.

7. NEW BUSINESS
   New topics are introduced.

8. ANNOUNCEMENTS
   These inform the assembly (the people at the meeting) of other subjects and events.

9. ADJOURNMENT
   The meeting ends by a vote or by general consent (or by the chair's decision if the time of adjournment was prearranged by vote).

* A quorum is the number or percentage of members that must be present for business to be conducted legally. The actual number is usually stated in the bylaws.

Note: Some assemblies may hold electronic meetings, such as videoconferences or teleconferences. These assemblies may need to modify some rules for obtaining the floor, but they should still follow the other rules of parliamentary procedure.

HOW DO MEMBERS GET THEIR SAY?

They make motions. A motion is a proposal that the assembly take a stand or take action on some issue. Members have a right to:

PRESENT MOTIONS
   (make a proposal)

SECOND MOTIONS
   (express support for discussion of another member's motion)

DEBATE MOTIONS
   (give opinions on the motion)

VOTE ON MOTIONS
   (make a decision).
THERE ARE 5 GENERAL TYPES OF MOTIONS

1. MAIN MOTIONS
   These introduce subjects for consideration. They cannot be made when another motion is before the assembly. They yield to privileged, subsidiary and incidental motions.
   For example:
   
   I move that we purchase...

2. SUBSIDIARY MOTIONS
   These change or affect how the main motion is handled. They are voted on before the main motion.
   For example:
   
   I move to amend the motion by striking out...

3. PRIVILEGED MOTIONS
   These concern special or important matters not related to pending business. In general, they are considered before other types of motions.
   For example:
   
   I move we adjourn...

4. INCIDENTAL MOTIONS
   These are questions of procedure that arise out of other motions. They must be considered before the other motion.
   For example:
   
   I move to suspend the rules for the purpose of...

5. MOTIONS THAT BRING A QUESTION AGAIN BEFORE THE ASSEMBLY
   These enable certain items to be reconsidered. In general, they are brought up when no business is pending.
   For example:
   
   I move to reconsider...

SOME QUESTIONS RELATING TO MOTIONS:

IS IT IN ORDER?
Your motion must relate to the business at hand and be presented at the right time. It must not be obstructive, frivolous or against the bylaws.

MAY I INTERRUPT THE SPEAKER?
Some motions are so important that the speaker may be interrupted to make them. The original speaker regains the floor after the interruption has been attended to.

DO I NEED A SECOND?
Usually, yes. A second indicates that another member would like to consider your motion. It prevents spending time on a question that interests only one person.

IS IT DEBATABLE?
Parliamentary procedure guards the right to free and full debate on most motions. However, some subsidiary, privileged and incidental motions are not debatable.

CAN IT BE AMENDED?
Some motions can be changed by striking out or inserting wording, or both. Amendments must relate to the subject as presented in the main motion.

WHAT VOTE IS NEEDED?
Most require only a majority vote (more than half the members present and voting). But, motions concerning the rights of the assembly or its members need a ¾ vote to be adopted.

CAN IT BE RECONSIDERED?
Some motions can be debated again and revoted to give members a chance to change their minds. The motion to reconsider must come from the winning side.

The table on pages 8 and 9 answers these questions for some specific motions.
# Parliamentary Procedure at a Glance

Here are some motions you might make, how to make them, and what to expect of the rules.

<table>
<thead>
<tr>
<th>TO DO THIS</th>
<th>YOU SAY THIS:</th>
<th>MAY YOU INTERRUPT THE SPEAKER?</th>
<th>DO YOU NEED A SECOND?</th>
<th>IS IT DEBATABLE?</th>
<th>CAN IT BE AMENDED?</th>
<th>WHAT VOTE IS NEEDED?</th>
<th>CAN IT BE RECONSIDERED?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adjoin Meeting</td>
<td>&quot;I move to adjourn.&quot;</td>
<td>NO</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
<td>MAJORITY</td>
<td>NO</td>
</tr>
<tr>
<td>Call an Intermission</td>
<td>&quot;I move to recess for...&quot;</td>
<td>NO</td>
<td>YES</td>
<td>NO</td>
<td>YES</td>
<td>MAJORITY</td>
<td>NO</td>
</tr>
<tr>
<td>Complain about Heat, Noise, etc.</td>
<td>&quot;I rise to a question of privilege.&quot;</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
<td>NO</td>
<td>MAJORITY</td>
<td>NO</td>
</tr>
<tr>
<td>Temporarily suspend consideration of an issue</td>
<td>&quot;I move to lay the motion on the table.&quot;</td>
<td>NO</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
<td>MAJORITY</td>
<td>NO</td>
</tr>
<tr>
<td>End debate and amendments</td>
<td>&quot;I move the previous question.&quot;</td>
<td>NO</td>
<td>YES</td>
<td>NO</td>
<td>NO</td>
<td>¾</td>
<td>YES ¾</td>
</tr>
<tr>
<td>Postpone discussion for a certain time</td>
<td>&quot;I move to postpone the discussion until...&quot;</td>
<td>NO</td>
<td>YES</td>
<td>YES</td>
<td>YES</td>
<td>MAJORITY</td>
<td>YES</td>
</tr>
<tr>
<td>Give closer study of something</td>
<td>&quot;I move to refer the matter to committee.&quot;</td>
<td>NO</td>
<td>YES</td>
<td>YES</td>
<td>YES</td>
<td>MAJORITY</td>
<td>YES</td>
</tr>
<tr>
<td>Amend a motion</td>
<td>&quot;I move to amend the motion by...&quot;</td>
<td>NO</td>
<td>YES</td>
<td>YES 0</td>
<td>YES</td>
<td>MAJORITY</td>
<td>YES</td>
</tr>
<tr>
<td>Introduce business</td>
<td>&quot;I move that...&quot;</td>
<td>NO</td>
<td>YES</td>
<td>YES</td>
<td>YES</td>
<td>MAJORITY</td>
<td>YES</td>
</tr>
</tbody>
</table>

The motions listed above are in order of precedence. Below, there is no order...

| PROTEST BREACH OF RULES OR CONDUCT | "I rise to a point of order." | YES | NO | NO | NO | NO VOTE ¾ | NO |
| VOTE ON A RULING OF THE CHAIR     | "I appeal from the chair's decision." | YES | YES | YES | NO | MAJORITY | YES |
| SUSPEND RULES TEMPORARILY         | "I move to suspend the rules so that..." | NO | YES | NO | NO | ¾ | NO |
| AVOID CONSIDERING AN IMPROPER MATTER | "I object to consideration of this motion." | YES | NO | NO | NO | ¾ ¾ | YES ¾ |
| VERIFY A VOICE VOTE BY HAVING MEMBERS STAND | "I call for a division," or "Division!" | YES | NO | NO | NO | NO VOTE | NO |
| REQUEST INFORMATION               | "Point of information..."              | YES | NO | NO | NO | NO VOTE | NO |
| TAKE UP A MATTER PREVIOUSLY TABLED | "I move to take from the table..."      | NO | YES | NO | NO | MAJORITY | NO |
| RECONSIDER A HASTY ACTION         | "I move to reconsider the vote on..."   | YES 0 | YES | YES 0 | YES 0 | MAJORITY | NO |

Notes:
- 0 Unless the motion to be reconsidered is not debatable.
- 0 A ¾ vote in negative is needed to prevent consideration of the main motion.
- 0 Only if the speaker has the floor but has not actually begun to speak.
- 0 Unless the motion to be reconsidered is not debatable.
- 0 Affirmative votes may not be reconsidered.
- 0 Unless the motion to be reconsidered is not debatable.
- 0 Unless the committee has already taken up the subject.
- 0 Unless the chair submits to the assembly for decision.
- 0 A ¾ vote in negative is needed to prevent consideration of the main motion.
- 0 Only if the speaker has the floor but has not actually begun to speak.
- 0 Unless the motion to be reconsidered is not debatable.
How do I present my motion?

Here's what happens when you want a motion considered:

1. **You obtain the floor**
   - Wait until the previous speaker is finished.
   - Rise and address the chair. Say, "Mr. (or Madam) Chairperson" or "Mr. (or Madam) President."
   - Give your name. The chair will recognize you by repeating it.

2. **You make your motion**
   - Speak clearly and concisely.
   - State your motion affirmatively. Say, "I move that we do..." instead of "I move that we do not..."
   - Stay on the subject and avoid personal attacks.

3. **You wait for a second**
   - Another member will say, "I second the motion."
   - Or, the chair will call for a second.
   - If there is no second, your motion will not be considered.
   - Motions made at the direction of a board or committee (of more than one person) do not require a second.

4. **The chair states your motion**
   - The chair must say, "It is moved and seconded that we..."
   - After this happens, debate or voting can occur.
   - Your motion is now "assembly property," and you can't change it without consent of the members.

5. **You expand on your motion**
   - As the person who made the motion, you are allowed to speak first.
   - Direct all comments to the chair.
   - Keep to the time limit for speaking.
   - You may speak again after all other speakers are finished.
   - You may speak a third time by a motion to suspend the rules with a 2/3 vote.

6. **The chair puts the question**
   - The chair asks, "Are you ready for the question?"
   - If there is no more debate, or if a motion to stop debate is adopted, a vote is taken.
   - The chair announces the results.
THE METHOD OF VOTING ON A MOTION

depends on the situation and on the bylaws of your organization. You may vote by:

VOICE
The chair asks those in favor to say "aye" and those opposed to say "no" (for majority votes only). A member may move for an exact count.

SHOW OF HANDS
Members raise their hands to verify a voice vote, or as an alternative to it. This does not require a count. A member may move for an exact count.

ROLL CALL
If a record of each person's vote is needed, each member answers "yes," "no" or "present" (indicating the choice not to vote) as his or her name is called.

BALLOT
Members write their vote on a slip of paper. This is done when secrecy is desired.

GENERAL CONSENT
When a motion isn't likely to be opposed, the chair says, "If there is no objection..." Members show consent by their silence. If someone says, "I object," the matter must be put to a vote.

MORE ABOUT VOTING

Are we ready for the question?

A question (motion) is pending when it has been stated by the chair but not yet voted on. The last motion stated by the chair is the first pending. The main motion is always the last voted on.

A MOTION TO LAY ON THE TABLE
This motion is used to lay something aside temporarily to take care of a more urgent matter. It should not be used to prevent debate or to kill a question. Members can "take from the table" a motion for reconsideration. This must happen by the end of the current or next session (depending on how soon the next session is scheduled).

A MOTION TO POSTPONE INDEFINITELY
This is parliamentary strategy. It allows members to dispose of a motion without making a decision for or against. This is useful in case of a badly chosen main motion for which either a "yes" or "no" vote would have undesirable consequences.
GLOSSARY AND INDEX

Glossary

ADJOURN
To end the meeting
- Ways to adjourn: 4
- How to move to adjourn: 8-9

AGENDA
Business to be considered during a meeting: 4

AMEND
To change a motion
- Ways to amend: 7
- How to move to amend: 8-9

COMMITTEE
A group of members chosen for a certain task: 4

DEBATE
Discussion about a motion
- Members' right: 5
- When to debate: 7-9
- Rules on debate: 11

GENERAL CONSENT
Adopting a motion without a vote: 12

IN ORDER
Relevant to the business at hand: 7

MAJORITY
More than half of the members present and voting
- In voting: 7
- When required: 8-9

MOTION
A proposal that the assembly take a stand or take action on some issue
- Types of motions: 6, 13
- Procedures affecting motions: 6-7
- Typical motions: 8-9
- How to make a motion: 10-11

QUORUM
Number or percentage of members that must be present to conduct business legally: 4

SECOND
A verbal signal from a member that he or she wishes to consider a motion just made
- Members' right: 5
- When required: 7-9
- How to give a second: 11

VOTING
Means by which motions are accepted or rejected by the assembly
- Members' right: 5
- What vote is needed: 7-9
- Method of voting: 12

Parliamentary Procedure Helps Get Things Done

So--

✓ Make motions that are in order.

✓ Obtain the floor properly.

✓ Speak clearly and concisely.

✓ Obey the rules of debate.

And, most of all, be courteous.

That's always in order!